

Colorado Department
of Public Health
and Environment

March 30, 2004

MEMORANDUM

**TO: Signatories to the Early Action Compact for Ozone for the Front Range
Metropolitan Area**

Regional Air Quality Council
Jim Scherer, Chairman

Air Quality Control Commission
Robert E. Brady, Jr., Chairman

Colorado Department of Public Health and Environment
Douglas H. Benevento, Executive Director

Colorado Department of Transportation
Thomas Norton, Executive Director

Denver Regional Council of Governments
Melanie Worley, Chairman

U.S. Environmental Protection Agency, Region 8
Robert E. Roberts, Regional Administrator

Elbert County, Board of County Commissioners
Stephen F. Stutz, Chair

Larimer County, Board of County Commissioners
Kathay Rennels, Chair

Morgan County, Board of County Commissioners
Michael Harms, Chair


Weld County, Board of County Commissioners
Rob Masden, Chair

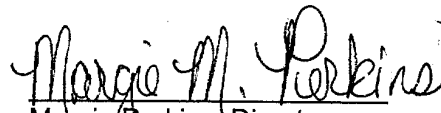
RE: March 31, 2004 Progress Report

In accordance with terms of the Early Action Compact for Ozone for the Front Range Metropolitan Area, please find the attached report that documents the completion and the submittal of the Ozone Action Plan by the Regional Air Quality Council and the Colorado Air Pollution Control Division to the Colorado Air Quality Control Commission. The Air Quality Control Commission adopted this plan and the associated regulations on March 12, 2004, and the adopted plan and regulations are presently under review by the Colorado State Legislature. When approved by the Legislature, the plan will be submitted by the Governor of Colorado to the Environmental Protection Agency for inclusion into the State Implementation Plan (SIP).

The plan includes measures that are specific, quantified and permanent, and if approved by the EPA, will be federally enforceable as part of the SIP. The plan includes specific implementation dates for the adopted controls, detailed technical support documents, and a modeling analysis/weight of evidence determination that demonstrate attainment of the 8-hour Ozone National Ambient Air Quality Standard by December 31, 2007.

This report meets the March 31, 2004 milestone specified in the Compact.

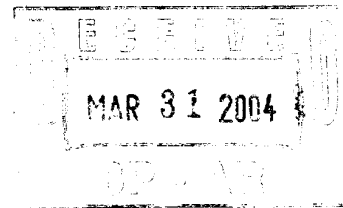

Ken Lloyd, Executive Director
Regional Air Quality Council


Margie Perkins, Director
Air Pollution Control Division

Attachments

cc: Doug Lempke, Air Quality Control Commission
Mike Silverstein, Air Pollution Control Division
Lizzie Kemp, Colorado Department of Transportation
Jeff May, Denver Regional Council of Governments
Dick Long, EPA Region 8
Tim Russ, EPA Region 8
Suzette Thieman, North Front Range Metropolitan Planning Organization

**Ozone Early Action Compact
Front Range Metropolitan Area
March 31, 2004 Progress Report
March 30, 2004**



Introduction

In December 2002 state and local agencies in the Denver area entered into an Ozone Early Action Compact (EAC) with the Environmental Protection Agency (EPA). The Compact is a Memorandum of Agreement between the Regional Air Quality Council (RAQC), the Colorado Department of Public Health and Environment (CDPHE), the Air Quality Control Commission (AQCC), the Denver Regional Council of Governments (DRCOG), the Colorado Department of Transportation (CDOT), and EPA Region 8. The EAC was amended in 2004 with the acquisition of additional signatures for Elbert, Larimer, Morgan and Weld Counties, effectively expanding the EAC to match EPA's proposed 11 county 8-hour ozone nonattainment area.

The Compact entails a commitment to develop and implement an Ozone Action Plan in return for deferring any potential nonattainment designation for the EPA's 8-hour ozone standard. The EAC outlines several planning milestones (including progress reports every 6 months) that must be met, culminating in attainment of the 8-hour standard by December 2007. This March 31, 2004 Progress Report has been prepared to demonstrate that an Ozone Action Plan, emission control regulations, and supporting documentation have been completed and adopted by the State authority, the Colorado AQCC, on March 12, 2004. The adopted plan and regulations are presently under review by the Colorado State Legislature and, when approved, will be submitted by the Governor of Colorado to the EPA by December 31, 2004 for inclusion into the State Implementation Plan (SIP).

Ozone Action Plan

The Ozone Action Plan was adopted by the AQCC on March 12, 2004. As a result of an extensive stakeholder process, on December 18, 2003, the RAQC requested that the AQCC hold a public hearing to consider the Ozone Action Plan and accompanying regulations. The AQCC approved this request, which initiated the public review process. During the public review process, additional stakeholder meetings were held, additional technical analyses were performed, revisions were made to the plan and regulations, and, after a two-day public hearing, the AQCC adopted the plan and regulations.

The main plan elements are as follows:

- Ozone monitoring information
- Base case emission inventories
 - Description of existing control measures
 - 2002 and 2007 base case emission inventories

- Description of new control measures
 - Request for 8.1 psi Reid Vapor Pressure gasoline through 2007 ozone season
 - Condensate tank emissions controls
 - Controls for stationary engines
 - Controls for dehydrators
- Photochemical modeling and other weight of evidence analyses for the attainment demonstration
 - Photochemical modeling for the 2002 and 2007 base case scenarios
 - 2007 control case emission inventories
 - 2007 control case modeling demonstration
 - Weight of evidence analyses
 - 2012 maintenance year emission inventory and maintenance demonstration

The March 12, 2004 Ozone Action Plan is attached.

For additional information regarding the development of the Ozone Action Plan (information on the stakeholder process, meeting notes, an electronic version of the plan, etc.) please go to the RAQC's website at:

<http://www.raqc.org/>
<http://www.raqc.org/ozone/EAC/ozone-eac-mrp.htm>
<http://www.raqc.org/ozone/EAC/ozone-eac.htm>

Regulations

The plan includes measures that are specific, quantified and permanent, and if approved by the EPA, will be federally enforceable as part of the SIP. The plan includes specific implementation dates for the adopted controls, and are summarized as follows:

- Condensate Tank emissions controls in AQCC Regulation No. 7
 - Requires a 47.5% system-wide reduction in uncontrolled actual VOC emissions from operations that emit 30 or more tons/year of VOC emissions in the 8-hour ozone control area
 - The controls shall be enclosed flares, vapor recovery, or other approved methods
 - The controls shall be in place by December 31, 2005
- Controls for Stationary Engines in AQCC Regulation No. 7
 - Requires the installation of controls on new or existing rich burn and lean burn natural gas-fired stationary reciprocating internal combustion engines (RICE) larger than 500 horsepower located in the 8-hour ozone control area
 - For rich burn RICE, the controls shall be non-selective catalyst reduction with an air fuel ratio controller
 - For lean burn RICE, the controls shall be oxidation catalysts
 - If the cost per ton emission reduction exceeds \$5,000/ton, then a lean burn engine is exempt from control
 - The controls shall be in place by May 1, 2005

- Controls for Dehydrators in AQCC Regulation No. 7
 - Requires the installation of controls that reduce uncontrolled actual emissions by 90% through the use of flares, condensers, or other emission controls from dehydrators located in the 8-hour ozone control area
 - The controls shall be in place by May 1, 2005
- Controls for Gas Processing Plants in AQCC Regulation No. 7
 - Requires a fugitive leak detection and repair program for all gas plants located in the 8-hour ozone control area
 - Requires enclosed flares, vapor recovery, or other equally effective control devices for uncontrolled actual VOC emissions from atmospheric condensate storage tanks or tank batteries at gas plants in the 8-hour ozone control area
 - The controls shall be in place by May 1, 2005
- Revisions to the Clean Screening/Remote Sensing provisions in AQCC Regulation No. 11 (Motor Vehicle Emissions Inspection Program)
 - Reduces the remote sensing evaluation of the gasoline vehicles in the enhanced I/M program area from 80% to 50%, effective January 1, 2006.
- Revisions to the AQCC Common Provisions Regulation
 - Revises the definition of the term "condensate" for application in AQCC Regulation No. 7
 - Effective May 2004
- Revisions to the AQCC Ambient Air Quality Standards (not for inclusion as part of the federal State Implementation Plan)
 - Defines the boundaries of the 8-Hour Ozone Control Area
 - Effective May 2004

All regulations are attached.

Technical Support and Modeling

In support of the Ozone Action Plan, the Technical Support Document contains detailed documentation of emissions, methodologies, assumptions, photochemical modeling analyses, and a weight of evidence determination that support a demonstration of attainment of the 8-hour Ozone National Ambient Air Quality Standard by December 31, 2007.

The results of the photochemical modeling that support the 2007 attainment demonstration, "Final Report: Air Quality Modeling Analysis for the Denver Early Action Compact: 2007 Control Strategy Modeling for the Denver EAC", can be found in Appendix L in the Technical Support document (attached). The Weight of Evidence to support the attainment demonstration can be found in Appendix O.

The entire Technical Support Document for the March 12, 2004 Ozone Action Plan can be found at:

<http://apcd.state.co.us/documents/eac/>

The following is the Table of Contents for the Ozone Action Plan's Technical Support Document

- **Appendix A**-Modeling Protocol, Episode Selection, and Domain Definition (1.89 mb)
- **Appendix B**-Episode Selection for the Denver Early Action Ozone Compact (1.19 mb)
- **Appendix C**-Emission Inventories for the Ozone State Implementation Plan
 - Wildfire Emission Inventory
- **Appendix D**-Evaluation of MM5 Simulations of the Summer '02 Denver Ozone Season and Embedded High 8-hr Ozone Episodes (3.47 mb)
- **Appendix E**-Development of the 2002 Base Case Modeling Inventory (1.52 mb)
- **Appendix F**-Development of the 2007 Base Case Modeling Inventory (700 mb)
- **Appendix G**- Preliminary Photochemical Base Case Modeling and Model Performance (928 kb)
- **Appendix H**-Preliminary Photochemical Base Case Modeling and Model Performance Evaluation for the Summer '02 Denver Ozone Season and Embedded High 8-Hour Ozone Episodes (2.9 mb)
- **Appendix I**-Update of Ozone Modeling to Support Denver 8-hour Ozone Early Action Compact 2007 Control Strategy Evaluation (0.9 mb)
- **Appendix J**-2007 Base Case, Control Strategy and Sensitivity Analysis Modeling (2.82 mb)
- **Appendix K**- 2007 Emission Reduction Sensitivity Modeling
- **Appendix L** 2007 Control Strategy Modeling for the Denver EAC
- **Appendix M**- Ozone Source Apportionment Analysis (ENVIRON) (pending)
- **Appendix N**-2003 Ambient Monitoring Study
 - Data
- **Appendix O**-Weight of Evidence to Support Attainment Demonstration (6.50 mb)
- **Appendix P**-Modeling Review Panel-Stakeholder Process
 - Membership
 - Meetings
 - MRP060203
 - MRP101703
 - MRP121003

Early Action Compact

Ozone Action Plan

Proposed Revision to the State Implementation Plan

Approved by:
Colorado Air Quality Control Commission
March 12, 2004

Contact Information:

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INTRODUCTION

State and regional agencies in the Denver metropolitan area entered into a voluntary agreement with the U.S. Environmental Protection Agency in December 2002 that lays out a process for achieving attainment with EPA's new 8-hour ozone standard in an expeditious manner. Called an Early Action Compact for Ozone ("the EAC"), the agreement sets forth a schedule for the development of technical information and the adoption and implementation of the necessary control measures into the state implementation plan (SIP) in order to comply with the 8-hour standard by December 31, 2007 and maintain the standard beyond that date.

This document, the Early Action Compact Ozone Action Plan ("EAC Ozone Action Plan") contains the enforceable plan required by the Early Action Compact for bringing the Front Range 8-hour ozone control area into attainment with the 8-hour standard.

A. NATIONAL AMBIENT AIR QUALITY STANDARDS FOR OZONE

The Federal Clean Air Act (CAA) is the comprehensive law that regulates airborne emissions from area, mobile, and stationary sources nationwide. This law authorizes the EPA to establish NAAQS to protect public health and the environment. The EPA currently has two NAAQS for ozone, the 1-hour peak standard and the 8-hour standard.

1-Hour Standard and the Denver Metropolitan Area

An area must have a monitored hourly peak ozone concentration below 0.125 parts per million (ppm) to meet the 1-hour ozone standard. If an area exceeds the standard more than three times in three years, it is subject to a nonattainment designation.

The Denver metro area has not violated the 1-hour standard since 1988, and the area was redesignated to attainment for the 1-hour ozone NAAQS on September 11, 2001 (effective October 11, 2001).

8-Hour Standard and the Front Range Area

In 1997 EPA established a new, more stringent standard for ozone. The new 8-hour standard is set at a level of 0.08 ppm (or 80 parts per billion) averaged over an eight-hour period. To take into account extreme and variable meteorological conditions that can influence ozone formation, a violation of the standard occurs when the three-year average of the fourth maximum values at a monitor exceeds the federal standard. Due

to rounding of monitoring values, a violation occurs when the three-year average is equal to or greater than 0.085 ppm.

During the past several years, public education, outreach and voluntary measures have been implemented in the front range area as ozone concentrations have approached and occasionally exceeded the value permitted by the 8-hour ozone NAAQS. Based on the 2000-2002, 3-year average, the Denver metro region demonstrated compliance with the 8-hour ozone NAAQS. However, in summer 2003, elevated values of 8-hour ozone caused the Denver metro region 3-year average to violate the 8-hour ozone NAAQS in 2001-2003.

In April 2004, EPA will designate and classify areas of the country that violate the 8-hour standard. Based on the most recent three years of data (2001-03), the Front Range 8-hour ozone control area is slated to be designated non-attainment by EPA. However, by implementing the Early Action Compact, EPA will defer the non-attainment designation as long as region continues to meet the terms of the agreement and demonstrates attainment by December 31, 2007. Failure to meet the obligations of the agreement will result in immediate reversion to the traditional nonattainment process.

B. EARLY ACTION COMPACT FOR OZONE

EPA Early Action Compact Protocol

EPA developed the Protocol for Early Action Compacts (EAC Protocol) on June 19, 2002, supplemented on October 18, 2002. In exchange for relief from certain provisions of the nonattainment area requirements, the protocol establishes a two-step process that offers a more expeditious time line for achieving the 8-hour ozone standard than expected under EPA's 8-hour ozone standard implementation rulemaking.

The principles of the EAC Protocol to be executed by Local, State and EPA officials are:

- Early planning, implementation, and emission reductions leading to expeditious attainment and maintenance of the 8-hour ozone standard;
- Local area control of the measures to be employed, with broad-based public input;
- State support to ensure technical integrity of the early action plan;
- Formal incorporation of the early action plan into the state implementation plan (SIP);
- Deferral of the effective date of nonattainment designation and related requirements so long as all terms and milestones are met; and
- Safeguards to return areas to traditional nonattainment SIP requirements should terms and/or milestones are unfulfilled, with appropriate credit given for emission reduction measures implemented.

When EPA's 8-hour implementation guidelines call for designations, EPA will defer the effective date of any nonattainment designation and related requirements for participating areas that fail to meet the 8-hour ozone standard as long as all terms and milestones of the compact are being met. If the nonattainment designation is deferred, EPA will move expeditiously to designate the area as attainment and impose no additional requirements, provided that the monitors in the area reflect attainment by December 31, 2007.

If at any time the area does not meet all the terms of the compact, including meeting agreed-upon milestones, then it will forfeit its participation and its attainment or nonattainment designation (or redesignation if necessary) will become effective. The EPA will offer such an area no delays, exemptions or other favorable treatment because of its previous participation in this program.

If the area violates the standard as of December 31, 2007, and the area has had the effective date of any nonattainment designation deferred, such nonattainment designation will become effective. The State must then submit a revised attainment demonstration SIP revision according to the Clean Air Act (CAA) and EPA's 8-hour implementation rule, unless the 8-hour implementation schedule requires SIPs from 8-hour nonattainment areas before December 31, 2008. In that event, a revised attainment demonstration SIP revision for the participating area will be due as soon as possible but no later than December 31, 2008. In no event will EPA extend the attainment date for the area beyond that required by the CAA and/or EPA's 8-hour implementation rule. The region will not be allowed to renew this EAC after December 31, 2007, or to initiate a new compact if it has previously forfeited its participation.

Denver Area Early Action Compact

In December 2002 state and regional agencies with responsibilities for air quality and transportation planning in the Denver metro area entered into a Memorandum of Agreement (MOA) with EPA Region 8 consistent with terms specified in the EPA's EAC Protocol. Signatories to the agreement were:

- Denver Regional Air Quality Council (RAQC)
- Colorado Air Quality Control Commission (AQCC)
- Colorado Department of Public Health and Environment (CDPHE)
- Denver Regional Council of Governments (DRCOG)
- Colorado Department of Transportation (CDOT)
- U.S. Environmental Protection Agency, Region 8
- In December 2003, in a letter to the Governor of the State of Colorado, the EPA proposed including a total of 11 counties in the north Front Range 8-Hour Nonattainment Area, including the 8 counties listed in the

Denver/Boulder/Greeley consolidated statistical metropolitan area (CMSA), plus Larimer, Morgan and Elbert counties. In January and February 2004 the county commissioners of Weld, Larimer, Morgan and Elbert counties agreed to join the EAC and sign the MOA.

The Compact agreement established several planning milestones that must be met for the Compact to remain in effect. These milestones are:

- June 16, 2003 – Potential state, local and other emission reduction strategies identified and described (*milestone met*);
- March 31, 2004 – RAQC must complete a proposed EAC Ozone Action Plan and submit the plan to the AQCC for public rulemaking hearing (*milestone met with proposal to AQCC on December 18, 2003*)
- December 31, 2004 – State must complete public rulemaking hearings, adopt the EAC Ozone Action Plan as part of the SIP, and submit the plan to EPA for approval
- September 30, 2005 – EPA must take final action on the SIP submittal
- December 31, 2005 – Additional emission reduction strategies implemented no later than this date
- December 31, 2007 – Attainment of the 8-hour standard demonstrated

The Compact agreement also establishes several other requirements that must be included in the early action SIP and planning process:

Reporting

The RAQC and the AQCC will assess and report progress towards milestones in a regular, public process, at least every six months, beginning in June 2003 and concluding on December 31, 2007.

Emissions Inventories

Emission inventories used in this EAC Ozone Action Plan were developed for summer episode day for the years 2002, 2007, and 2012 using EPA's MOBILE6 emissions model and the latest transportation information; area sources using a combination of EPA's NONROAD model data, latest demographics information, local equipment populations and usage rates, area source data, and local survey and information data, and the latest stationary sources emissions information, as required by the EAC. Future year inventories will sufficiently account for projected future growth in ozone precursor emissions through 2007, particularly from stationary, area, and mobile sources. Emissions inventories were compared and analyzed for trends in emission sources over time.

Dispersion Modeling

Base and future case dispersion modeling is required, and was performed for the EAC Ozone Action Plan. All modeling is SIP quality and performed within EPA's accepted margin of accuracy; is carefully documented; sufficiently accounts for projected future growth in ozone precursor emissions; will be concurrently reviewed by EPA; and was used to determine the effectiveness of NO_x and/or VOC reductions. The control case was used to determine the relative effectiveness of different emission reduction strategies and to aid in the selection of appropriate emission reduction strategies. Modeling is based on the "Draft Guidance on the Use of Models and Other Analyses in Attainment Demonstrations for the 8-hour Ozone NAAQS" (EPA-454/R-99-004, May 1999). The modeling follows the guidance as facilitated by EPA Region 8.

Emission Reduction Strategies

All adopted Federal and State emission reduction strategies that have been or will be implemented by the December 31, 2007 attainment date are included in all emission inventories. The selected strategies will be implemented as soon as practical, but no later than December 31, 2005. The emission reduction strategies will be specific, quantified, permanent and enforceable. The strategies will also include specific implementation dates and detailed documentation and reporting processes.

Maintenance for Growth

The plan includes a component to address emissions growth at least 5 years beyond December 31, 2007, ensuring that the area will remain in attainment of the 8-hour standard during that period.

Public Involvement

Public involvement was conducted in all stages of planning by the signatory parties. Several stakeholder meetings were held, and public comment on the EAC Ozone Action Plan complies with the normal SIP revision and public hearing process.

AREA ENCOMPASSED BY THE EAC OZONE ACTION PLAN

At the time of the adoption of this plan by the Air Quality Control Commission, the EPA had proposed, but had not yet finalized, the boundaries of 8-hour ozone nonattainment area in Colorado. See, *EPA Responses to State and Tribal 8-Hour Ozone Air Quality Designation Recommendations*, 68 Federal register 68805 (December 10, 2003). This EAC Ozone Action Plan shall not apply outside the boundaries for the 8-hour ozone non-attainment area finally designated by the EPA.

The area of applicability of the plan should not be confused with the geographic area of the supporting air quality analysis. The air quality analysis includes emissions inventories from most of the western United States. The area of applicability includes county inventories that may ultimately be excluded from the nonattainment boundaries and, therefore, from the scope of this EAC Ozone Action Plan. Such inventories merely are a part of the technical basis for the attainment demonstration, and should not be construed to describe the scope of the plan. As indicated above, the geographic scope of the plan shall be determined by the final boundaries set by the U.S. EPA.

INTRODUCTION IS NOT PART OF THE SIP

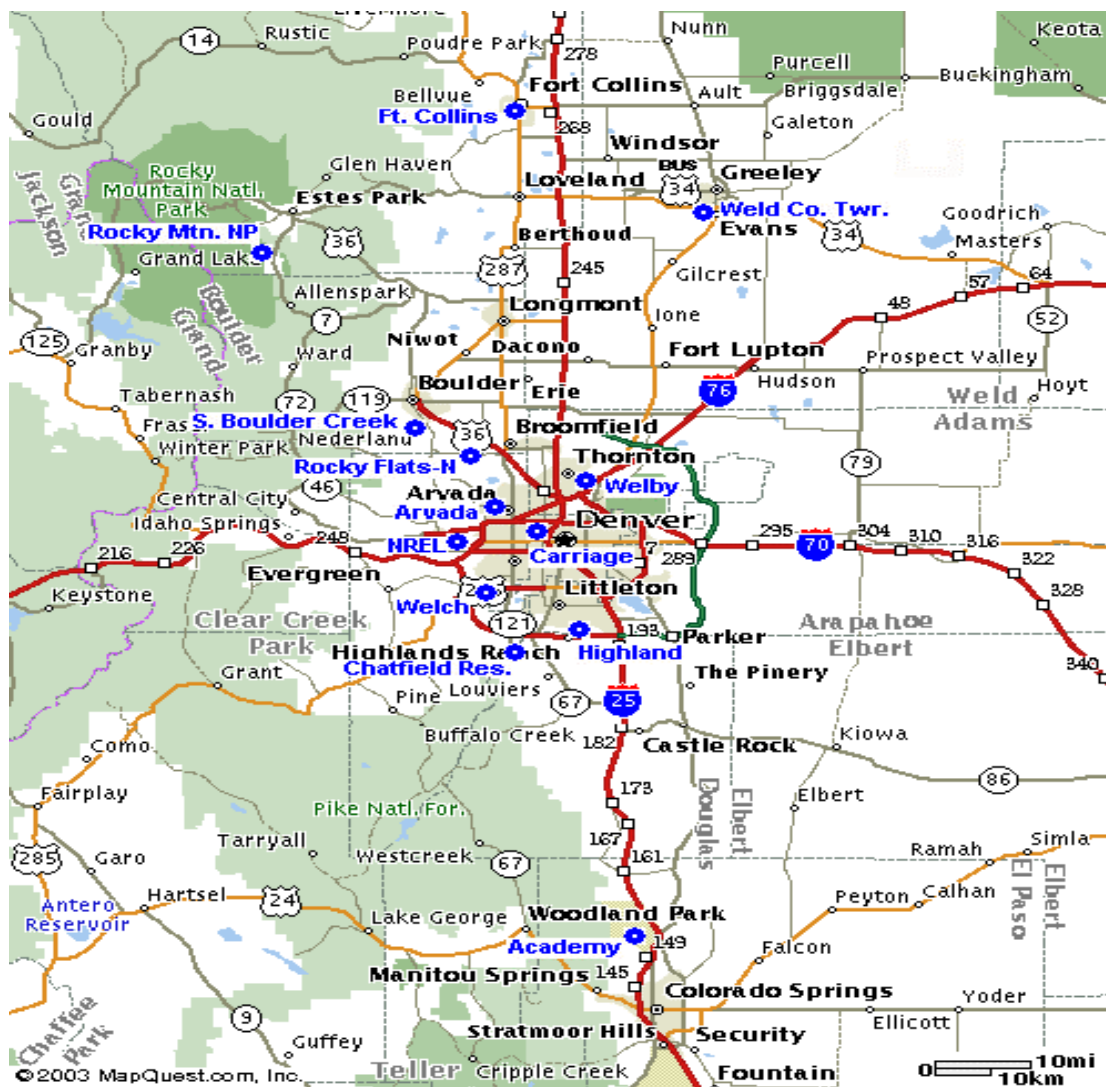
This Introduction section shall not be construed to be a federally-enforceable SIP, or incorporate the quoted provisions of the EAC into the SIP; except; however, the requirements of this plan shall not be applicable in any county or portion thereof excluded from the 8-hour ozone non-attainment area boundary by EPA as described above.

OZONE MONITORING INFORMATION

A. Ozone Monitoring Network

The current ozone ambient air monitoring network in the Denver area and along the Front Range consists of 12 stations operated by the Colorado Air Pollution Control Division (APCD) and one station operated by the National Park Service (NPS) in Rocky Mountain National Park. There have been other stations that have operated in the past. The geographical distribution of the Denver area monitors is presented in Figure 1.

Figure 1



This section shall not be construed to establish a monitoring network in the federally-enforceable SIP. EPA has already approved a monitoring SIP for the State of Colorado and this description of the ozone monitoring network shall not be construed to amend such monitoring SIP.

B. Quality Assurance Program

Ozone monitoring data for the Denver area have been collected and quality-assured in accordance with 40 CFR, Part 58, Appendix A, EPA's "Quality Assurance Handbook for Air Pollution Measurement Systems, Vol. 11; Ambient Air Specific Methods", the APCD's Standard Operating Procedures Manual, and Colorado's Monitoring SIP which EPA approved in 1993. The data are recorded in EPA's Aerometric Information Retrieval System (AIRS) and are available for public review at the APCD and through EPA's AIRS database. Table 1 presents the data recovery rates for each monitoring site in the Denver and northern Front Range area. Percent data recovery is the number of valid sampling days occurring within the "ozone season", divided by the total number of days encompassing the "ozone season". A valid sampling day is one in which at least 75% of the hourly maxima are recorded.

Table 1
Ozone Data Recovery Rates for Each Monitoring Site

Years	Welby Data Recovery	Highland Data Recovery	S. Boulder Creek Data Recovery	Boulder Marine St. Data Recovery	Carriage Data Recovery
1998	99%	99%	99%	99%	98%
1999	99%	98%	99%	no data	94%
2000	99%	99%	98%	no data	89%
2001	95%	90%	98%	no data	94%
2002	94%	96%	96%	no data	96%
2003	95%	96%	98%	no data	99%

Years	Chatfield Data Recovery	Arvada Data Recovery	Welch Data Recovery	R. Flats North Data Recovery
1998	84%	98%	99%	97%
1999	72%	93%	99%	97%
2000	93%	98%	94%	99%
2001	90%	99%	97%	97%
2002	94%	98%	98%	95%
2003	93%	97%	97%	99%

Table 1 (continued)
Ozone Data Recovery Rates for Each Monitoring Site

Years	NREL Data Recovery	RMNP Data Recovery	Ft. Collins Data Recovery	Greeley/Weld County Data Recovery*
1998	100%	85%	99%	97%
1999	63%	98%	93%	97%
2000	98%	94%	98%	96%
2001	96%	100%	90%	99%
2002	99%	99%	85%	99%
2003	99%	100%	97%	96%

* The Greeley monitor was moved from 811 15th St. to the Weld County site at 3101 35th Ave. in 2002.

C. Monitoring Network/Verification of Continued Attainment

The APCD has and will continue to operate an appropriate air quality monitoring network of National Air Monitoring System (NAMS) and State/Local Air Monitoring System (SLAMS) monitors in accordance with 40 CFR Part 58 to verify the attainment of the 8-hour ozone NAAQS. If measured mobile source parameters (e.g., vehicle miles traveled, congestion, fleet mix, etc.) change significantly over time, the APCD will perform the appropriate studies to determine whether additional and/or re-sited monitors are necessary. Annual review of the NAMS/SLAMS air quality surveillance system will be conducted in accordance with 40 CFR 58.20(d) to determine whether the system continues to meet the monitoring objectives presented in Appendix D of 40 CFR Part 58.

D. Monitoring Data

Tables 2 and 3 below present the monitoring data for the APCD's Denver and northern Front Range monitoring sites and the NPS Rocky Mountain National Park monitoring site. For each site, the fourth maximum 8-hour ozone concentrations along with the 3-year averages of the 4th maximum concentrations at each site are presented.

Table 2
4th Maximum 8-Hour Ozone Values

	AIRS #	<u>1996</u> 8-hr. O3 4th Max. (ppm)	<u>1997</u> 8-hr. O3 4th Max. (ppm)	<u>1998</u> 8-hr. O3 4th Max. (ppm)	<u>1999</u> 8-hr. O3 4th Max. (ppm)	<u>2000</u> 8-hr. O3 4th Max. (ppm)	<u>2001</u> 8-hr. O3 4th Max. (ppm)	<u>2002</u> 8-hr. O3 4th Max. (ppm)	<u>2003</u> 8-hr. O3 4th Max. (ppm)
Welby	08-001-3001	0.074	0.071	0.083	0.071	0.062	0.064	0.068	0.066
Highland	08-005-0002	0.073	0.065	0.084	0.075	0.076	0.077	0.076	0.091
S. Boulder Creek	08-013-0011	0.075	0.072	0.089	0.075	0.072	0.071	0.078	0.082
Carriage	08-031-0014	0.068	0.066	0.085	0.068	0.071	0.072	0.073	0.085
Chatfield Res.	08-035-0002	0.079	0.075	0.081	0.075	0.080	0.077	0.083	0.095
Arvada	08-059-0002	0.073	0.070	0.089	0.072	0.076	0.074	0.073	0.083
Welch	08-059-0005	0.069	0.068	0.080	0.066	0.068	0.064	0.069	0.077
Rocky Flats North	08-059-0006	0.083	0.076	0.092	0.080	0.081	0.082	0.088	0.091
NREL	08-059-0011	0.082	0.075	0.095	0.080	0.083	0.081	0.081	0.095
Fort Collins	08-069-1004	0.066	0.064	0.072	0.063	0.070	0.067	0.072	0.075
Greeley	08-123-0007	0.070	0.069	0.075	0.069	0.069	0.074	(Shut down)	(Shut down)
Weld County Tower	08-123-0009	---	---	---	---	---	---	(0.080)	0.083
Rocky Mountain N.P.	---	0.072	0.069	0.080	0.074	0.078	0.070	0.087	0.086

Table 3
8-Hour Ozone
4th Maximum and Three-Year Average 4th Maximum Ozone Values

Site Name	<u>2000</u> 4th Max. Value (ppm)	<u>2001</u> 4th Max. Value (ppm)	<u>2002</u> 4th Max. Value (ppm)	<u>2003</u> 4th Max. Value (ppm)	<u>2000-02</u> 3-yr. Avg. 4th Max. Value (ppm)	<u>2001- 03</u> 3-yr. Avg. 4th Max. Value (ppm)
Welby	0.062	0.064	0.068	0.066	0.065	0.066
Highland	0.076	0.077	0.076	0.091	0.076	0.081
S. Boulder Creek	0.072	0.071	0.078	0.082	0.074	0.077
Carriage	0.071	0.072	0.073	0.085	0.072	0.076
Chatfield Res.	0.080	0.077	0.083	0.095	0.080	0.085
Arvada	0.076	0.074	0.073	0.083	0.074	0.076
Welch	0.068	0.064	0.069	0.077	0.067	0.070
Rocky Flats North	0.081	0.082	0.088	0.091	0.084	0.087
NREL	0.083	0.081	0.081	0.095	0.082	0.085
Fort Collins	0.070	0.067	0.072	0.075	0.070	0.071
Greeley	0.069	0.074	(Shut down)	(Shut down)	---	---
Weld County Tower	---	---	(0.080)	(0.083)	(0.080)	(0.081)
Rocky Mtn. N.P.	0.078	0.070	0.087	0.086	0.078	0.081

CHAPTER I: BASE CASE EMISSIONS INVENTORIES

This section presents emission inventories for this EAC Ozone Action Plan for the 8-hour ozone control area 2002 base case and the 2007 base case used in the modeling scenarios. Inventories for the 8-hour ozone control area 2007 control case modeling will be presented later in this document and will include the additional control measures that are needed to demonstrate attainment of the 8-hour ozone NAAQS. All of the base and control case modeling inventories are for all of the eight counties in the Denver/Boulder/Greeley CMSA: Denver, Jefferson, Douglas, Broomfield, Boulder, Adams, Arapahoe and Weld plus Larimer, Morgan and Elbert counties. These inventories represent emissions estimates for an average episode day during the summer ozone season (May through September).

The emission estimates were developed based on the most recent demographic data and vehicle miles traveled (VMT) estimates contained in 1) DRCOG's conformity analysis for the updated fiscally constrained element of the 2025 Regional Transportation Plan, and 2) North Front Range Transportation and Air Quality Planning Council's (NFRTAQPC) 2025 Regional Transportation Plan. Table 4 presents this information.

Table 4
Demographic Data

DRCOG Demographics	2002	2007	2012
Population	2,492,627	2,718,479	2,944,330
Households	1,083,751	1,181,947	1,280,144
Employment	1,492,115	1,636,654	1,781,192
VMT	63,493,136	70,537,153	77,362,474
NFRTAQPC Demographics	2002	2007	2012
Population	332,030	403,534	463,121
Households	144,360	175,450	201,366
Employment	177,880	204,951	238,791
VMT	12,433,458	14,903,717	17,052,833

The 2002 and 2007 base case modeling inventories incorporate the control measures in place at that time. Control measures in place in 2002 and assumed for 2007 include:

1. Federal tailpipe standards and regulations, including those for small engines and non-road mobile sources. Credit is taken for these federal requirements but they

are not part of the Colorado SIP. The credits change from 2002 to 2007 as EPA Tier II and low sulfur gasoline standards become effective.

2. Air Quality Control Commission Regulation No. 11 -- covering the Automobile Inspection and Readjustment (A.I.R.) program in place during the 2002 ozone season, which includes an enhanced Inspection/Maintenance (I/M). For 2007, a maximum of 50% fleet coverage is assumed for the remote sensing clean screen program in the DMA based on a proposed change in Reg. 11. Regulation No. 11 also contains state-only, basic I/M programs in the Colorado Springs and Fort Collins/Greeley areas. The computer modeling does not include any credit for the basic programs in the Colorado Springs and Fort Collins/Greeley areas and such basic programs are not part of, or being submitted for inclusion in, the SIP.
3. Air Quality Control Commission Regulations No. 3, No. 6, No. 7, and Common Provisions -- covering gasoline station and industrial source control programs. The Common Provisions, Parts A and B of Regulation No. 3, and the VOC control requirements of Regulation No. 7 are already included in the approved SIP. Regulation No. 6 and Part C of Regulation No. 3 implement the federal standards of performance for new stationary sources and the federal operating permit program. This reference to Regulation No. 6 and Part C of Regulation No. 3 shall not be construed to mean that these regulations are included in the SIP.
4. Since 1991, gasoline sold in the Denver metro area during the summer ozone season (June 1 to September 15) has been subject to a national Reid Vapor Pressure (RVP) limit of 7.8 pounds per square inch (psi) in order to reduce fuel volatility. For ethanol-blended fuels, the RVP limit is 8.8 psi due to the federal 1.0 psi RVP waiver for ethanol. The EPA has granted waivers to allow a 9.0 psi RVP (10.0 psi for ethanol blends) gasoline in the Denver area instead of the more stringent 7.8 psi limit.

For 2002, because of voluntary efforts to reduce the gasoline RVP, the RVP of the base gasoline was measured at 8.2 psi; ethanol (10% blend) market share was measured at 20%. In other words, 80% of the gasoline was at 8.2 psi RVP, and 20% of the gasoline was at 9.2 psi RVP.

For purposes of the base case 2007 mobile source inventory, the RVP of the base gasoline is assumed to be 9.0 psi, as requested in the maintenance plan submitted by the Governor to support redesignation to attainment for the 1-hour ozone standard (Ozone Redesignation Request and Maintenance Plan for the Denver Metropolitan Area). The ethanol (10% blend) market share is assumed to be 25% based on future ethanol market share average projected by the

industry. In other words, 75% of the gasoline is assumed to be 9.0% psi RVP, and 25% of the gasoline is assumed to be 10.0 psi RVP.

All of the inventories were developed using EPA-approved emissions modeling methods, including EPA's MOBILE6 model and local VMT data for on-road mobile source emissions, EPA's non-road model and local demographic information for area and off-road sources, and reported actual emissions for point sources. Estimates for future emissions are based on the above-mentioned tools and the EPA's Economic Growth and Analysis System (EGAS) model for estimating future point sources activity, VMT growth for on-road mobile sources, and 2007 and 2012 demographic data for off-road and area sources. The EAC Ozone Action Plan's technical support document contains detailed information on model assumptions and parameters for each source category.

Summaries of the VOC and NO_x base case inventories for the 8 county and the 11 county areas, for 2002 and 2007, are presented in Tables 5a and 5b, respectively, below. Emissions of NO_x and VOCs are in tons per average episode day. Additional detail on the categories of emissions can be found in the technical support document.

Wildfire Emissions Estimates

Wildfire emissions, though not included in Tables 5a and 5b, have been considered for the background ozone concentrations in the modeling effort. Wildfire emissions can vary wildly on a day-to-day basis depending on conditions. The average daily wildfire emissions in the modeling episodes are estimated at approximately 15 tpd for VOC, 323 tpd for CO and 7 tpd for NO_x.

Table 5a
2002 and 2007 Base Case Emission Inventories
(tons per average episode day)
Adams, Arapahoe, Boulder, Broomfield, Denver, Douglas,
Jefferson and Weld Counties

Source Category	2002 VOCs (tons/day)	2007 VOCs (tons/day)	2002 NOx (tons/day)	2007 NOx (tons/day)
Flash	133.9	146.1	0	0
Gas Stations	22.3	16.0	0.1	0.1
Oil and Gas Production	4.1	4.5	0.2	0.2
Reciprocating Internal Combustion Engines	7.8	8.7	93.5	94.7
Other Stationary Sources	24.6	28.8	11.4	12.2
Total Point	192.8	204.1	105.2	107.1
Automotive After Market Products	27.2	29.0	0	0
Architectural Coatings	19.5	20.8	0	0
Household and Personal Products	17.0	18.2	0	0
Adhesives and Sealants	14.7	15.7	0	0
Pesticide Application	8.9	10.0	0	0
Other Area Sources	9.6	10.4	25.60	27.6
Total Area	96.9	104.1	25.60	27.6
Lawn & Garden	47.3	31.2	9.31	9.3
Other Off-road	25.8	22.5	78.7	73.2
Total Off-road	73.1	53.7	87.99	82.5
On-road Mobile	152.8	117.5	157.8	119.3
Total Anthropogenic	515.6	479.4	376.6	336.5
Total Biogenic	468.1	468.1	37.1	37.1
Total	983.7	947.5	413.7	373.6

Note: Inventories merely are a part of the technical basis for the attainment demonstration, and should not be construed to describe the scope of the plan. The geographic scope of the plan shall be determined by the final boundaries set by the U.S. EPA.

Table 5b
2002 and 2007 Base Case Emission Inventories
(tons per average episode day)
Adams, Arapahoe, Boulder, Broomfield, Denver, Douglas,
Jefferson, Weld, Elbert, Larimer and Morgan Counties

Source Category	2002 VOCs (tons/day)	2007 VOCs (tons/day)	2002 NOx (tons/day)	2007 NOx (tons/day)
Flash	134.3	147.2	0.0	0.0
Gas Stations	24.5	17.5	0.1	0.1
Oil and Gas Production	4.2	4.6	0.2	0.2
Reciprocating Internal Combustion Engines	9.0	9.9	125.8	129.7
Other Stationary Sources	28.0	30.1	14.1	15.0
Total Point	200.0	209.3	140.1	144.9
Automotive After Market Products	30.0	32.1	0.0	0.0
Architectural Coatings	21.5	23.0	0.0	0.0
Household and Personal Products	18.8	20.1	0.0	0.0
Adhesives and Sealants	16.3	17.4	0.0	0.0
Pesticide Application	11.7	13.1	0.0	0.0
Other Area Sources	12.9	14.0	30.4	32.7
Total Area	111.3	119.6	30.4	32.7
Lawn & Garden	53.0	35.0	10.4	10.4
Other Off-road	31.9	27.6	94.2	82.1
Total Off-road	84.9	62.6	104.6	92.4
On-road Mobile	172.6	135.1	177.6	136.6
Total Anthropogenic	568.8	526.6	452.7	406.6
Total Biogenic	799.46	799.5	52.3	52.3
Total	1368.3	1326.1	505.0	458.9

Note: Inventories merely are a part of the technical basis for the attainment demonstration, and should not be construed to describe the scope of the plan. The geographic scope of the plan shall be determined by the final boundaries set by the U.S. EPA.

CHAPTER II: CONTROL MEASURES

This section of the EAC Ozone Action Plan lists the additional control measures, above and beyond those assumed in the 2007 base case inventory described in Chapter 1 that are incorporated into the SIP to demonstrate attainment of the 8-hour ozone NAAQS by 2007 and maintenance of such standard through 2012. For purposes of this EAC Ozone Action Plan, and for inclusion of such control measures in the state implementation plan, the term "8-hour ozone control area" shall mean the area designated by the EPA as a deferred non-attainment area for the 8-hour ozone standard.

A. Reid Vapor Pressure

Since 1991, gasoline sold in the Denver area during the summer ozone season (June 1 to September 15 for gasoline RVP) has been subject to a national Reid Vapor Pressure (RVP) limit of 7.8 pounds per square inch (psi) in order to reduce fuel volatility. For ethanol blends the limit has been 8.8 psi. Since the Denver area has not violated the 1-hour ozone standard since the late 1980's, the state has requested, and EPA has granted, waivers to allow 9.0 psi RVP (10.0 psi for ethanol blends) gasoline in the Denver area instead of the more stringent 7.8 RVP limit.

Photochemical modeling analyses performed during this EAC process indicates little to no improvement (TSD Appendix L) in predicted ozone levels between a 7.8 and 8.1 RVP. APCD cost estimates indicate a doubling of costs to industry to provide 7.8 RVP over 8.1 RVP fuel. Because of these two considerations this EAC Ozone Action Plan proposes an 8.1 RVP fuel.

Therefore, since this EAC ozone action plan for the 8-hour ozone standard relies on an RVP level of 8.1 psi (9.1 psi for ethanol blends) in the 2007 control case inventory for the existing Denver 1-hour ozone attainment/maintenance area, the State of Colorado requests a three year waiver establishing an 8.1 psi (9.1 psi for ethanol blends) RVP level for the existing Denver 1-hour ozone attainment/maintenance area through the 2007 summer ozone season.

B. Condensate Tank Emissions Controls

The EAC Ozone Action Plan includes an amendment to Regulation No. 7 to require the reduction of flash emissions of volatile organic compounds from condensate collection, storage, processing and handling operations. The rule requires the installation of air pollution control technology to achieve at least a 47.5% reduction from uncontrolled emissions of volatile organic compounds from new and existing oil and gas exploration and production operations, natural gas compressor stations, and natural gas drip stations located within the 8-hour ozone control area designated by EPA. The rule includes an exemption if total emissions are less 30 tons per year.

C. Controls for Stationary Engines

The EAC Ozone Action Plan includes an amendment to Regulation No. 7 to require the installation of controls on new and existing rich burn and lean burn natural gas fired stationary reciprocating internal combustion engines (RICE) larger than 500 horsepower located in the 8-hour ozone control area. In this case, controls installed for uncontrolled rich burn RICE shall be non-selective catalyst reduction and an air fuel ratio controller or other equally effective air pollution control technology, and for uncontrolled lean burn RICE shall be oxidation catalyst reduction, or other equally effective air pollution control technology. Existing lean burn RICE may obtain an exemption upon demonstration that cost of emissions control will exceed \$5000/ton of VOC reduced.

D. Controls for Dehydrators

The EAC Ozone Action Plan includes an amendment to Regulation No. 7 to require the reduction of emissions of volatile organic compounds from new and existing dehydration towers at oil and gas operations with emissions in excess of 15 tons per year.

E. Revisions to Regulation No. 11 - Automobile Inspection and Readjustment Program

The EAC Ozone Action plan includes an amendment to Regulation No. 11 to reduce the coverage of the remote sensing clean screen area in order to reduce the disbenefit of the program and to reflect the practical reality of potential coverage. No more than 50 percent of the fleet of gasoline vehicles in the enhanced program area will be evaluated with remote sensing during any twelve-month period after December 31, 2005.

Previously adopted state-only regulations establishing hydrocarbon limits and requiring gas cap pressure checks are hereby included.

CHAPTER III: PHOTOCHEMICAL MODELING & OTHER WEIGHT OF EVIDENCE ANALYSES FOR ATTAINMENT DEMONSTRATION

A. Photochemical Modeling for the 2002 and 2007 Base Case Scenarios

Photochemical grid modeling was required and performed under the EAC Ozone Action Plan for the 8-Hour Ozone Control Area. The goal of the EAC's 8-hour ozone modeling analysis was to conduct a comprehensive photochemical modeling study for the Denver-north front range region that can be used as the technical basis for demonstrating attainment with the 8-hour ozone NAAQS.

The photochemical model "Comprehensive Air Quality Model with Extensions" (CAMx) from the consultants ENVIRON International Corporation and Alpine Geophysics Atmospheric Sciences Group was used for this study. Meteorological fields for input into CAMx were produced using the Mesoscale Meteorological Model (MM5). Model ready emissions data for the 2002 and 2007 base case were processed through the Emissions Processing System (EPS2x). The photochemical modeling study was conducted in accordance with EPA modeling guidance for ozone and a prepared modeling protocol. The modeling protocol was specifically designed to identify the processes responsible for 8-hour ozone exceedances in the region and to develop realistic emissions reduction strategies for the ozone exceedances.

Several technical documents are available that detail the meteorological, emissions, and photochemical modeling and are included in the Technical Support Document for this plan. Technical support documentation for modeling include:

- Modeling Protocol, Episode Selection, and Domain Definition
- Episode Selection for the Denver Early Action Ozone Compact
- Evaluation of MM5 Simulations of the Summer '02 Denver Ozone Season and Embedded High 8-hr Ozone Episodes
- Development of the 2002 Base Case Modeling Inventory
- Development of the 2007 Base Case Modeling Inventory
- Preliminary Photochemical Base Case Modeling and Model Performance Evaluation for the Summer '02 Denver Ozone Season and Embedded High 8-hour Ozone Episodes
- Draft Final Air Quality Modeling for the Denver EAC Ozone Compact, 2007 Base Case, Control Strategy and Sensitivity Analysis Modeling
- Draft Additional Air Quality Modeling Analysis to address 8-Hour ozone Attainment for the Denver EAC

B. Base Case Relative Reduction Factors (RRF)

The modeling produces base case relative reduction factors (RRF) for receptors in the modeling domain where ozone monitors are located. In general, the RRF for each monitor is equal to the mean 2007 base case modeled 8-hour ozone concentration divided by the mean 2002 base case modeled 8-hour concentration. Specifically, each RRF is the summation of all 2007 daily 8-hour predicted maximum concentrations greater than 0.070 ppm "nearby" (within 15 kilometers) a monitor during a given episode divided by the summation of all 2002 daily 8-hour predicted maximum concentrations greater than 0.070 ppm within 15 kilometers of the monitor during a given episode as shown below. (Based on EPA's May 1999 "Draft Guidance On the Use of Models and Other Analyses in Attainment Demonstrations for the 8-Hour Ozone NAAQS.")

$$\text{Relative Reduction Factor (RRF)} = \frac{\text{Mean 2007 Base Case Modeled 8-hour Ozone Conc. (ppm)}}{\text{Mean 2002 Base Case Modeled 8-hour Ozone Conc. (ppm)}}$$

An RRF for each monitoring site for modeled (predicted) days greater than 0.070 ppm is presented in Table 6.

C. Estimated Future (2007) Base Case Design Value

Once the RRFs are developed, the RRF for each monitoring site is multiplied by the monitoring site's base case design value to determine a future case design value for each site, as shown below, indicating if attainment is demonstrated at each site.

$$\text{Estimated Future Design Value (ppm)} = \text{RRF} * \text{Current Design Value (ppm)}$$

The modeling, though it has met EPA guidelines for use in the EAC process, under predicts actual monitored values by approximately 20%. This results in predicted values in the 8-hour ozone control area, for the 2002 base case less than or very close to 0.070 ppm, which approaches the levels of background ozone, which is estimated to be approximately 0.055 to 0.065 ppm. When expected emission reductions are applied in the 2007 base case or control case and modeled, the resultant predicted values are

similarly very close to 0.070 ppm for many of the days. The resultant RRF calculation offers very slight incremental changes in future ozone design values due to reductions in emissions. This condition is referred to as “stiffness” in the model.

Table 6 presents the current (2001-2003) base case design values for each monitoring site, the base case RRFs for modeled days greater than 0.070 ppm, and the future base case design values for each site. If the future (2007) base case design values are less than 0.085 ppm, then attainment is demonstrated and no additional control measures are needed.

Table 6
2007 Base Case Design Values for Each Monitoring Site
for Modeled Days greater than 0.070 ppm

Site Name	8-Hour Ozone Current (2001-2003) Base Case Design Values (ppm)	Base Case Relative Reduction Factors	8-Hour Ozone Future (2007) Base Case Design Values (ppm)
Welby	0.066	1.0072	0.0665
Arvada	0.077	0.9975	0.0758
NREL	0.085	0.9946	0.0845
Rocky Flats North	0.087	0.9942	0.0865
S. Boulder Creek	0.077	0.9939	0.0765
Fort Collins	0.071	0.9930	0.0705
Carriage	0.076	0.9881	0.0751
Welch	0.070	0.9848	0.0689
Weld County Tower	(0.082)	0.9845	0.0797
Highland	0.081	0.9844	0.0797
Chatfield Res.	0.085	0.9807	0.0834
Rocky Mtn. N.P.	0.081	0.9772	0.0792

As can be noted attainment at all of the monitors is achieved (design values less than 0.085 ppm) in 2007 for the 8-hour ozone control area with the exception of Rocky Flats North (design value 0.0865 ppm), as a result of the reductions expected from existing programs and regulations. Additional control measures discussed in Chapter II have been applied to bring the Rocky Flats North monitor into attainment.

D. Weight of Evidence Analysis

EPA's 8-hour ozone modeling guidance suggests a weight of evidence attainment determination if the maximum modeled 8-hour ozone Design Value is between 0.084 ppm and 0.089 ppm at more than one monitor. EPA also allows for an attainment

determination based on weight of evidence if the maximum, modeled 8-hour ozone Design Value is less than 90 ppb (0.090 ppm).

Results of corroboratory analyses may be used in a weight of evidence determination to conclude that attainment is likely despite modeled results, which do not quite pass the attainment and/or screening tests. Such corroboratory analyses could include further analysis of modeling detail, emissions trends related to air quality, observation based models (NOx/VOC ratios), other corroborative evidence such as quantifying model uncertainties, considering other design value years, additional data collection, and possibly excluding episode days with ozone concentrations close to 0.070 ppm.

E. 2007 Control Case Emission Inventories

Reductions from control measures described in Chapter II have been applied to the 2007 base case emissions inventories as follows:

- Reid Vapor Pressure of base gasoline assumed to be 8.1 psi (maintains 1.0 psi waiver for ethanol-blended gasoline at 25% market share) – estimated 9 tpd VOC reduction to direct on-road mobile source emissions and 1 tpd VOC reduction in refueling (gas station) emissions.
- Flash emissions controls – estimated 55 tpd reduction in VOC
- Reciprocating internal combustion engine (RICE) controls – approximately 5.5 tpd VOC and 19 tpd NOx reduction
- Dehydrator controls – approximately 0.5 tpd VOC

The total emission reduction, compared to the 2002 base case, for these four control strategies (together with the federal and existing state controls assumed for the 2007 base case) is approximately 106 tons per day VOC and 58 tons per day NOx in the 8-county area (Denver metropolitan area plus Weld County). Emissions reductions associated with the application of these strategies to in Elbert, Larimer and Morgan counties have not been quantified and have not been included in the modeling. The resultant 2007 inventory based on the total RVP reduction plus Flash, RICE and Dehydrator control package noted above is presented in Tables 7a & 8a (VOC) for the 8-county area and 7b & 8b (NOx) for the 11-county area below. As previously noted in Chapter I all of the inventories presented represent a typical average episode day. In the modeling, all anthropogenic source categories can be varied by weekday, weekend day and/or hour of the day, and on-road mobile and biogenic sources are varied by differing meteorological conditions and diurnally varied by temperature.

Table 7a
VOC Emission Inventories
(tons per average episode day)
Adams, Arapahoe, Boulder, Broomfield, Denver, Douglas, Jefferson and Weld Counties

Source Category	2002 Base (tons/day)	2007 Base (tons/day)	2007 Control (tons/day)	2012 Control (tons/day)
Flash	133.9	146.1	91.3	100.9
Gas Stations	22.3	16.0	14.8	10.2
Oil and Gas Production	4.1	4.5	3.7	4.1
Reciprocating Internal Combustion Engines	7.8	8.7	4.8	5.4
Other Stationary Sources	24.6	28.8	28.7	32.3
Total Point	192.8	204.1	143.3	152.9
Automotive After Market Products	27.2	29.0	29.0	31.5
Architectural Coatings	19.5	20.8	20.8	22.6
Household and Personal Products	17.0	18.2	18.2	19.8
Adhesives and Sealants	14.7	15.7	15.7	17.1
Pesticide Application	8.9	10.0	10.0	11.5
Other Area Sources	9.6	10.4	10.4	11.6
Total Area	96.9	104.1	104.1	114.0
Lawn & Garden	47.3	31.2	31.0	26.7
Other Off-road	25.8	22.5	22.6	21.0
Total Off-road	73.1	53.7	53.5	47.7
Total On-road Mobile	152.8	117.5	108.4	76.0
Total Anthropogenic	515.6	479.4	409.3	390.6
Total Biogenic	468.1	468.1	468.1	468.1
Total	983.7	947.5	877.4	858.7

Note: Inventories merely are a part of the technical basis for the attainment demonstration, and should not be construed to describe the scope of the plan. The geographic scope of the plan shall be determined by the final boundaries set by the U.S. EPA.

Table 7b
VOC Emission Inventories
(tons per average episode day)
Adams, Arapahoe, Boulder, Broomfield, Denver, Douglas, Jefferson and Weld Counties
plus Larimer, Morgan and Elbert Counties

Source Category	2002 Base (tons/day)	2007 Base (tons/day)	2007 Control (tons/day)	2012 Control (tons/day)
Flash	134.3	147.2	92.0	101.7
Gas Stations	24.5	17.5	16.3	11.3
Oil and Gas Production	4.2	4.6	3.7	4.2
Reciprocating Internal Combustion Engines	9.0	9.9	6.0	6.7
Other Stationary Sources	28.0	30.1	30.1	35.4
Total Point	200.0	209.3	148.1	159.2
Automotive After Market Products	30.0	32.1	32.1	34.9
Architectural Coatings	21.5	23.0	23.0	25.0
Household and Personal Products	18.8	20.1	20.1	21.9
Adhesives and Sealants	16.3	17.4	17.4	18.9
Pesticide Application	11.7	13.1	13.1	15.0
Other Area Sources	12.9	14.0	14.0	15.6
Total Area	111.3	119.6	119.6	131.3
Lawn & Garden	53.0	35.0	34.7	30.0
Other Off-road	31.9	27.6	27.9	26.2
Total Off-road	84.9	62.6	62.6	56.2
Total On-road Mobile	172.6	135.1	126.0	89.0
Total Anthropogenic	568.8	526.6	456.4	435.7
Total Biogenic	799.46	799.5	799.5	799.5
Total	1368.3	1326.1	1255.8	1235.2

Note: Inventories merely are a part of the technical basis for the attainment demonstration, and should not be construed to describe the scope of the plan. The geographic scope of the plan shall be determined by the final boundaries set by the U.S. EPA.

Table 8a
NOx Emission Inventories
(tons per average episode day)
Adams, Arapahoe, Boulder, Broomfield, Denver, Douglas, Jefferson and Weld Counties

Source Category	2002 Base (tons/day)	2007 Base (tons/day)	2007 Control (tons/day)	2012 Control (tons/day)
Flash	0	0	0	0
Gas Stations	0.1	0.1	0.1	0.1
Oil and Gas Production	0.2	0.2	0.2	0.2
Reciprocating Internal Combustion Engines	93.5	94.7	75.8	82.8
Other Stationary Sources	11.4	12.2	12.2	13.4
Total Point	105.2	107.1	88.3	96.5
Automotive After Market Products	0	0	0	0
Architectural Coatings	0	0	0	0
Household and Personal Products	0	0	0	0
Adhesives and Sealants	0	0	0	0
Pesticide Application	0	0	0	0
Other Area Sources	25.60	27.6	27.6	31.1
Total Area	25.60	27.6	27.6	31.1
Lawn & Garden	9.31	9.3	9.4	9.3
Other Off-road	78.7	73.2	73.2	65.5
Total Off-road	87.99	82.5	82.6	74.8
Total On-road Mobile	157.8	119.3	119	77.7
Total Anthropogenic	376.6	336.5	317.5	280.1
Total Biogenic	37.1	37.1	37.1	37.1
Total	413.7	373.6	354.6	317.2

Note: Inventories merely are a part of the technical basis for the attainment demonstration, and should not be construed to describe the scope of the plan. The geographic scope of the plan shall be determined by the final boundaries set by the U.S. EPA.

Table 8b
NOx Emission Inventories
(tons per average episode day)
Adams, Arapahoe, Boulder, Broomfield, Denver, Douglas, Jefferson and Weld Counties
plus Larimer, Morgan and Elbert Counties

Source Category	2002 Base (tons/day)	2007 Base (tons/day)	2007 Control (tons/day)	2012 Control (tons/day)
Flash	0.0	0.0	0.0	0.0
Gas Stations	0.1	0.1	0.1	0.1
Oil and Gas Production	0.2	0.2	0.2	0.2
Reciprocating Internal Combustion Engines	125.8	129.7	110.9	121.3
Other Stationary Sources	14.1	15.0	15.0	16.5
Total Point	140.1	144.9	126.1	138.1
Automotive After Market Products	0.0	0.0	0.0	0.0
Architectural Coatings	0.0	0.0	0.0	0.0
Household and Personal Products	0.0	0.0	0.0	0.0
Adhesives and Sealants	0.0	0.0	0.0	0.0
Pesticide Application	0.0	0.0	0.0	0.0
Other Area Sources	30.4	32.7	32.7	36.7
Total Area	30.4	32.7	32.7	36.7
Lawn & Garden	10.4	10.4	10.5	10.4
Other Off-road	94.2	82.1	82.8	74.1
Total Off-road	104.6	92.4	93.3	84.6
Total On-road Mobile	177.6	136.6	136.3	90.1
Total Anthropogenic	452.7	406.6	388.4	349.4
Total Biogenic	52.3	52.3	52.3	52.3
Total	505.0	458.9	440.7	401.8

Note: Inventories merely are a part of the technical basis for the attainment demonstration, and should not be construed to describe the scope of the plan. The geographic scope of the plan shall be determined by the final boundaries set by the U.S. EPA.

F. 2007 Control Case Demonstration

The four individual scenarios above have been modeled in CAMx as a SIP control strategy package. As discussed earlier in this Chapter III, the 2007 base case and 2007 SIP control case modeling produces relative reduction factors (RRF) for receptors in the modeling domain where ozone monitors are located.

As noted, the RRF is applied to the base case (2001-2003) design values for each monitor to calculate the 2007 control case design values based on the formula:

$$2007 \text{ Control Case Design Value} = \text{RRF} * \text{Base Case (2001-03 Design Value)}$$

The RRF and the Design Value for each monitor resulting from the 2007 control case analysis are presented for the modeled days greater than 0.070 ppm and the modeled days greater than 0.080 ppm in the following table:

Table 9
2007 Control Case Design Values for Each Monitoring Site
for Modeled Days greater than 0.070 ppm
and Modeled Days greater than 0.080 ppm at Rocky Flats N.

Site Name	8-Hour Ozone Base Case Design Values 2001-2003 (ppm)	Days > 0.070 ppm at All Monitor Sites		Days > 0.080 ppm at Rocky Flat N. Site	
		2007 Control Case RRF	2007 Control Case Design Values (ppm)	2007 Control Case RRF	2007 Control Case Design Values (ppm)
Welby	0.066	0.9993	0.0660	1.0165	0.0671
Arvada	0.077	0.9923	0.0754	0.9871	0.0750
NREL	0.085	0.9891	0.0841	0.9748	0.0829
Rocky Flats North	0.087	0.9888	0.0860	0.9811	0.0854
S. Boulder Creek	0.077	0.9879	0.0761	0.9811	0.0755
Fort Collins	0.071	0.9854	0.0700	0.9769	0.0694
Carriage	0.077	0.9830	0.0747	0.9785	0.0744
Welch	0.070	0.9798	0.0686	0.9748	0.0682
Highland	0.081	0.9795	0.0793	0.9877	0.0800
Weld County Tower	(0.082)*	0.9780	0.0792	0.9788	0.0793
Chatfield Res.	0.085	0.9761	0.0830	0.9779	0.0831
Rocky Mtn. N.P.	0.081	0.9711	0.0787	0.9659	0.0782

* Based on 2002 & 2003 data. Greeley monitor shut down 2001; Weld County Tower monitor started in 2002.

Attainment is demonstrated when the 2007 Control Case Design Value at each monitor is at 0.085 ppm or less.

As can be seen in the above Table 9, for all days greater than 0.070 ppm all of monitors achieve attainment with predicted design values below 0.085 ppm, except the Rocky Flats North monitor. Considering days greater than 0.080 ppm, all monitors achieve greater reduction in design values as a result of the application of control strategies.

However, the Rocky Flats North monitor is still slightly above 0.085 ppm as a result of the 2007 control case analysis. In the next section, the weight of evidence determination provides more corroborating evidence and technical analysis beyond the dispersion modeling to support a conclusion that attainment is likely to occur.

G. Weight of Evidence Determination

EPA modeling guidance indicates that, if a result of the modeling attainment demonstration is between 0.084 ppm and 0.089 ppm at more than one site, a weight of evidence (WOE) determination should be performed. As can be seen in the above Table 9, all other monitors have 2007 control case design values less than 0.084 ppm. Since the design value at the Rocky Flats North monitor is well below 0.090 ppm, the EPA guidance indicates that more corroborating evidence based on other analyses can be sufficiently convincing to support a conclusion that attainment is likely to occur despite the outcome of dispersion modeling tests.

As discussed by the modeling contractor, Environ (2004), the modeling results appear to be very stiff, that is, the estimated 8-hour ozone Design Values are not very sensitive to local emission controls. The reasons for this stiffness are as follows:

- Anomalous Meteorological Conditions in 2003 -The 2003 ozone season was noted for anomalous temperatures and mixing heights causing more conducive ozone forming meteorological conditions than are reflected in the June 2002 modeling episode. Thus the future design value is overestimated using the observed 2001-2003 design value, and the local control strategies applied are not as effective using the June 2002 modeling episode.
- Under Prediction Tendency of Model - Although the model achieved most of EPA's performance goals, it exhibited a general under prediction tendency so that less ozone was likely attributable to the local emissions than likely occurred in actuality.

Weight Of Evidence Analyses

- **Anomalous Meteorological Conditions in 2003**

Meteorological data is provided in the Technical Support Document (TSD) Appendix O - Weight of Evidence – Inter-Office Memorandum, Reddy February 9, 2004 that demonstrates that lower than average mixing heights and record setting maximum temperatures occurred in 2003.

Trend analysis using the 4th maximum concentration at Rocky Flats North, and the Zurbenko-Rao Decomposition Method demonstrates that irrespective of

temperature (and all weather effects for which temperature is a good surrogate) ozone concentrations will trend below the 8-hour ozone standard in future years - TSD Appendix O - Weight of Evidence – Inter-Office Memorandum, Reddy, February 9, 2004

- **Under Prediction Tendency of Model**

Under prediction of the model by approximately 20% is well documented in the 2002 model performance evaluation report. TSD Appendix H.

An analysis of the use of modeled days greater than 70 ppb and modeled days greater than 80 ppb in Table 10 below indicates the stiffness in the modeled data for the days greater than 70 ppb from June 27 through June 30. Only the July 1 episode day has modeled values greater than 70 ppb across the entire monitoring network. Only the July episode day with an estimated 8-hour ozone concentration of 85 ppb is close to both the Design Value (87 ppb) and the observed value on this day (89 ppb). TSD Appendices B, K & L

Analysis of modeled episode days greater than 80 ppb in Table 9 previously presented indicates all monitors for the 2007 control case are below 0.085 ppm, with the exception the Rocky Flat North monitor, which, although slightly above 0.085 ppm demonstrates, through the improved reduction from the observed 2001-2003 design value, that on a day that the modeled performed closer to the Design Value and the observed value, the local control strategies were more effective and sufficient to support the conclusion of attainment. TSD Appendix L

Back Trajectory analyses prepared by the APCD and Environ indicate that local emissions contribute to the high ozone concentrations at the Rocky Flats monitor during this episode. Appendices O

Table 10
Modeled 2002 Base Case and 2007 Base Case (ppb)

2002 Base Case: run11a		25-June	26-Jun	27-Jun	28-Jun	29-Jun	30-Jun	1-Jul		
Site	DV	2176	2177	2178	2179	2180	2181	2182	#Days>70	#Days>80
Weld County Tow	81	61	57.2	65.2	60.6	69.4	66.9	70.9	1	
Rocky Mtn. NP	81	63.1	64.3	67.4	62	71.4	76	79.1	3	
Fort Collins	71	63.2	62.6	69.5	59	65.4	70.7	73.5	2	
USAF Academy	73	56.6	63.5	56.6	66.6	61	69.4	70.6	1	
Welch	70	58.9	66.5	69.8	71.7	65.7	73	87.2	3	1
Rocky Flats Nor	87	62.8	62.7	70.9	62.1	70.5	73.8	84.5	4	1
NREL	85	60.4	64.6	70.9	64.9	63.1	73.8	87.2	3	1
Arvada	76	59.8	60	70.8	63.1	69.1	71.8	85.1	3	1
Welby	66	56.6	55.2	62.6	66.5	70	66.2	72.7	2	
S. Boulder Creek	77	63	62.8	70.9	63	70.9	74.1	84.5	4	1
Carriage	76	58.4	62.3	68.8	67.9	66.6	71.9	83.8	2	1
Highland	81	57.4	66.3	62.7	73	69.7	71.9	81.6	3	1
Chatfield Res.	85	57.9	66.5	63.4	73	69.7	71.9	85.9	3	1

2007 Base Case: 07run11a.a2

Site	DV	2176	2177	2178	2179	2180	2181	2182
Weld County Tow	81	60.2	56.6	65.1	59.6	68	66.2	69.8
Rocky Mtn. NP	81	63.6	63.5	66	61	69.7	74.8	76.9
Fort Collins	71	62.8	62.2	68.8	58.3	64.2	71.1	72
USAF Academy	73	56.4	62.5	55.9	64.1	59.1	68	68.1
Welch	70	59.1	67.3	69.2	70.1	64.6	72.8	85.5
Rocky Flats Nor	87	64.2	62.3	70.7	61.6	69.3	74.4	83.4
NREL	85	60.8	66.2	70.7	65.4	62.6	74.4	85.5
Arvada	76	60.5	61.8	70.7	62.5	68.5	72	84.5
Welby	66	56.4	55.8	64.7	64.9	69.3	69	74.4
S. Boulder Creek	77	64.4	62.6	70.7	62.1	70	74.4	83.4
Carriage	76	59.6	64.9	69.5	68.2	66.7	71.3	82.5
Highland	81	57.2	67	63.1	70.6	66.9	71.3	81.1
Chatfield Res.	85	58.1	67.1	61.4	70.6	66.9	71.3	84.5

- **Additional Model Metrics**

Grid-Hours > 84 ppb: The relative change from the 2002 base case to the 2007 control case in the number of grid cell – hours during the modeling episode in which the estimated 8-hour ozone concentrations are greater than 84 ppb is calculated to be 88%, which is over the “large” reduction (80%) suggested by EPA to be consistent with a conclusion that the proposed control strategy package meets the 8-hour standard. TSD Appendix L

Grid-Cell > 84 ppb: The relative change from the 2002 base case to the 2007 control case in the number of grid cells during the modeling episode in which the

estimated 8-hour ozone concentrations are greater than 84 ppb is calculated to be 80%. This meets the “large” reduction (80%) suggested by EPA to be consistent with a conclusion that the proposed control strategy package meets the 8-hour standard. TSD Appendix L

Relative Difference (RD): The Relative Difference (RD) in 8-Hour ozone concentrations greater than 84 ppb computed as the ratio of the average of estimated excess 8-hour ozone above 84 ppb of the future-year simulation to the base-year base case is calculated at 93% further supporting the conclusion that the proposed control strategy package meets the 8-hour standard. TSD Appendix L

VOC-NOX Sensitivity: Sensitivity model runs looking at reduction of VOC, NOx and VOC and NOx indicate that VOC reductions are more important to reductions in ozone at the critical monitor than NOx reductions confirming the validity of the proposed control package focusing on VOC reductions. TSD Appendix J & K

- **Additional Analyses**

Monitored Speciation Data: Recent ambient monitored precursor data indicates similarity between ambient data and emissions estimates. Very close correlation between flash emissions speciation data and ambient measurements in Weld County the source of almost all of the Flash emission in the inventory. TSD Appendix C & N

Ambient Monitoring & Emissions Trends: Monitored trends and emissions trends of CO and PM10 and emissions trends are declining supporting the concept that over all air quality is improving due to controls in place in the region. TSD Appendix C

Design Value and Emissions Trends: Analysis of 3-year period design values for 8-hour ozone and precursor emissions indicates that both are trending down. TSD Appendix C

PBL Height and Boundary Condition Analysis: Modeling of the 2002 base case investigated the impacts of changes in PBL Heights and Boundary conditions to maximize appropriate assumptions in future modeling. TSD Appendix G & H

H. 2012 Maintenance Year Emission Inventory and Maintenance Demonstration

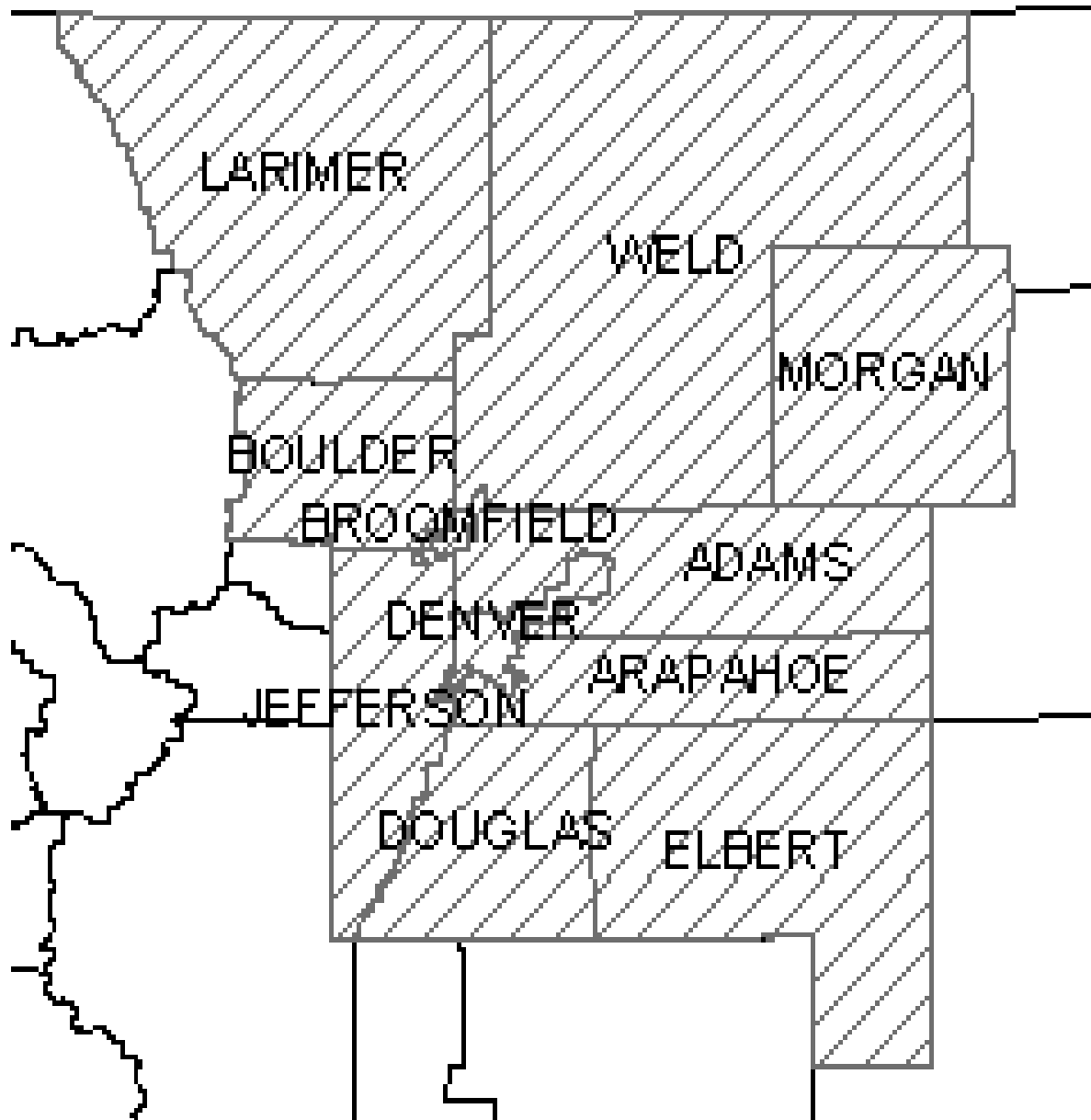
EPA's Early Action Compact Protocol guidance requires that areas demonstrate long-term maintenance of the 8-hour ozone NAAQS through the year 2012. Although photochemical modeling analysis is required for the 2007 attainment demonstration, a simple comparison of emission inventories is sufficient to demonstrate maintenance. For this plan, the 2007 control case emission inventory, which is supported by a weight of evidence determination of attainment, is compared with the 2012 inventory. When total emissions in 2012 are less than total emissions in 2007 that are supported by a determination of attainment, continued maintenance is demonstrated. The 2012 inventories assume that the 2007 control measures remain in place throughout the maintenance period through 2012. The 2012 inventory also accounts for federal emission control measures taking effect from 2007 through 2012.

The 2007 control case inventories for the 8 county area and the 11 county area and the 2012 maintenance inventories are presented previously in Tables 7a & 7b and 8a & 8b.

**Ambient Air Quality Standards Regulation
(Not for Inclusion into the Federal SIP)**

Ozone		
AREA	CLASSIFICATION	BOUNDARY
Denver 1-Hour Ozone Area (effective 10/11/01)	Attainment/ Maintenance	All of Denver, Jefferson, and Douglas Counties; Boulder County (excluding Rocky Mountain National Park) and the Automobile Inspection and Readjustment Program portions of Adams and Arapahoe Counties. See attached map.
8-Hour Ozone Control Area	Designation Deferred	All of the Counties of Adams, Arapahoe, Boulder, Douglas, Elbert, Jefferson, Larimer, Morgan, and Weld, and all of the Cities and Counties of Denver and Broomfield. See attached map.

III.M. 8-Hour Ozone Control Area



VIII.S Denver 8-Hour Ozone
Adopted: March 12, 2004

The purpose of this rule change is to define the geographic scope of the Denver 8-hour Ozone Nonattainment Area for purposes of State law and Commission regulations. This definition is not to be included in the state implementation plan.

The Commission adopted this definition in conjunction with the Ozone Action Plan and certain revisions to of Regulation No. 7 to reduce emissions of volatile organic compounds from oil and gas operations and from stationary and portable reciprocal internal combustion engines. Such control measures in sections XVI, XVI, and XVII VI of Regulation No. 7 apply in the Denver 8-hour Ozone Nonattainment Area, as defined in the Ambient Air Quality Standards Regulation.

The U.S. EPA will also define the geographic scope of the Denver 8-hour Ozone Nonattainment Area. The Commission intends for its State definition of such area to be identical to the federal definition. The Commission would ordinarily incorporate the federal definition by reference but the Commission cannot do that in this case because EPA has not yet adopted a final rule defining the Denver 8-hour Ozone Nonattainment Area and will not do so until April 15, 2004 at the earliest. Section 24-4-103(12.5), C.R.S. prohibits the Commission from adopting a later edition of the federal rule. In the event the area defined by the federal rule is smaller than the area defined by this rule, the Commission will promptly revise this rule to conform to the federal rule.

The statutory authority to define the nonattainment area is set out in sections 25-7-105(1)(a) and (1)(b); 25-7-106(1)(b)(VIII), (1)(c) and (5); and 25-7-109(1)(a) and (2), C.R.S.

COMMON PROVISIONS REGULATION

I.G. Definitions

...

CONDENSATE

Hydrocarbon liquids that remain liquid at standard conditions (68 degrees Fahrenheit and 29.92 inches Mercury) and are formed by condensation from, or produced with, natural gas, and which have an American Petroleum Institute gravity ("API gravity") of 40 degrees or greater.

...

V. STATEMENTS OF BASIS, SPECIFIC STATUTORY AUTHORITY AND PURPOSE

...

V.J. March 10, 2004 - Definition of condensate.

The definition of the term condensate was adopted in conjunction with the Ozone Action Plan and contemporaneous revisions to Regulation No. 7 to control emissions of volatile organic compounds from condensate operations, as described in the statement of basis, specific statutory authority, and purpose for the March 10, 2004 revisions to Regulation No. 7.

The statutory authority for the definition is set out in sections 25-7-105(1)(a) and (1)(b); 25-7-106(1)(c) and (5); and 25-7-109(1)(a) and (2), C.R.S.

Revisions to Regulation No. 7

I.A.1. The provisions of this regulation shall apply as follows:

I.A.1.a. All provisions of this regulation apply to the Denver 1-hour ozone attainment/maintenance area, and to any non-attainment area for the 1-hour ozone standard.

I.A.1.b. The provisions of Section V, Paragraphs VI.B.1 and 2, and Subsection VII.C. apply statewide.

I.A.1.c. The provisions of Sections XII, and XVI apply in the 8-hour Ozone Control Area.

I.A.2. The provision of this regulation are included in the Ozone Redesignation Request and Maintenance Plan for the Denver Metropolitan Area, and the Early Action Compact Ozone Action Plan.

I.B. Sources

I.B.1. New Sources

I.B.1.a. New sources, defined as any sources which either (1) submit a complete permit application on or after October 30, 1989, or (2) if no permit is required, commence operation on or after October 30, 1989, must comply with the provisions of this regulation upon commencement of operation.

I.B.1.b. This section I.B.1 does not apply to oil and gas operations subject to section XII, or stationary and portable engines subject to section XVI.

I.B.2. Existing Sources

. . .

I.B.2.f. This section I.B.2 does not apply to oil and gas operations subject to section XII, or stationary and portable engines subject to section XVI.

. . .

VI. STORAGE AND TRANSFER OF PETROLEUM LIQUID

. . .

VI.A.2. Definitions

For purposes of this section, the following definitions apply:

VI.A.2.a. Repealed.

. . .

VII. CRUDE OIL

VII.A. General Exemptions

. . .

VII.A.2. Storage tanks with capacities of less than 1,590 cubic meters (10,000 barrels) used to store crude oil and condensate prior to lease custody transfer are exempt from the provisions of this Regulation No. 7 other than section XII.

. . .

XII. VOLATILE ORGANIC COMPOUND EMISSIONS FROM OIL AND GAS OPERATIONS

XII.A. Except as provided in section XII.A.6 any owner or operator of an oil and gas exploration and production operation, natural gas compressor station or natural gas drip station located upstream of a natural gas-processing plant that collects, stores, or handles condensate in the 8-hour Ozone Control Area shall employ air pollution control technology to control emissions of volatile organic compounds associated with atmospheric condensate storage tanks as required by this section XII.A.

XII.A.1. The owners and operators shall employ control technology to reduce emissions of volatile organic compounds by the dates and amounts listed below. Emission reductions shall not be required for each and every unit, but instead shall be based on overall reductions in uncontrolled actual emissions from all the gas exploration and production operations, natural gas compressor stations, and natural gas drip stations located upstream of a natural gas-processing plant that collect, store, or handle condensate in the 8-hour Ozone Control Area for which the owner or operator filed, or was required to file, an APEN pursuant to Regulation No. 3. The dates and requisite reductions are as follows:

XII.A.1.a. For calendar year 2005 such emissions shall be reduced by 37.5% from uncontrolled actual emissions;

XII.A.1.b. For calendar year 2006 and each calendar year thereafter such emissions shall be reduced by 47.5% from uncontrolled actual emissions.

XII.A.2. On or before April 30, 2006, and annually by April 30 of each year thereafter, each owner or operator shall submit a report describing the emissions controls that were implemented for the preceding calendar year and how it complied with the emission reductions required by this section XII.A. Such reports shall be submitted to the division on a form provided by the division for that purpose. At a minimum, the report shall include a listing of all sites subject to this section XII identifying which operations are controlled by what types of devices; uncontrolled and controlled emissions levels; which methods of estimating emissions were used; total reductions achieved; whether or not the emissions reduction required by this section XII has been achieved, and, if not, why not; and other information the Division may deem necessary to determine compliance with this section of the regulation.

XII.A.3. Each owner or operator required to file a report pursuant to section XII.A.2 above shall, at all times, maintain an updated spreadsheet of information required by such report. Such updated spreadsheet shall be promptly provided by e-mail or fax to the Division upon its request. The U.S. mail may also be used if acceptable by the Division.

XII.A.4. The reporting required in sections XII.A.2 and XII.A.3 above shall not apply to the owner or operator of any natural gas compressor station or natural gas drip station that is authorized to operate pursuant to a construction permit or Title V operating permit issued by the Division if the following criteria are met:

XII.A.4.a. such permits are obtained by the owner or operator on or after the effective date of this provision and contain the provisions necessary to ensure the emissions reductions required by this section XII.A;

XII.A.4.b. the owners and operators of such natural gas compressor stations or natural gas drip stations do not own or operate an exploration and production operation(s); and

XII.A.4.c. total emissions from atmospheric condensate storage tanks associated with such natural gas compressor stations or drip stations subject to APEN reporting requirements under Regulation No. 3, taken together, do not exceed 30 tons per year in the 8-hour Ozone Control Area.

XII.A.5. All control devices shall be adequately designed and sized to handle fluctuations in emissions of volatile organic compounds. If a flare is used to control emissions of volatile organic compounds, the flare shall be enclosed, smokeless, and designed so that an observer can, by means of visual observation from the outside of the enclosed flare, or by other convenient means approved by the Division, determine whether the flare is operating properly.

XII.A.6. The requirements of this section XII.A shall not apply to any owner or operator that is responsible for filing APENs for oil and gas exploration and production operations, natural gas compressor stations or natural gas drip stations pursuant to Regulation No. 3 if the APENs for atmospheric condensate storage tanks associated with such operations and stations, taken together, reflect a total of less than 30 tons-per-year of actual uncontrolled emissions of VOCs in the 8-hour Ozone Control Area.

XII.A.7. Pollution prevention devices and processes installed or implemented after June 1, 2004 shall qualify as air pollution control technology for purposes of this section XII.A if the owner or operator demonstrates to the satisfaction of the Division that such pollution prevention will result in a quantifiable reduction in emissions of volatile organic compounds from the operation.

XII.B. Gas-processing plants located in the 8-hour Ozone Control Area shall comply with requirements of this section XII.B, as well as the requirements of sections XII.C and XVI.

XII.B.1. For fugitive VOC emissions from leaking equipment, the leak detection and repair (LDAR) program as provided at 40 C.F.R. Part 60, Subpart KKK (U.S. EPA 2003) shall apply, regardless of the date of construction of the affected facility.

XII.B.2. An enclosed flare, vapor recovery unit, or other equally effective control device approved by the Division, shall be installed and properly operated to reduce emissions of volatile organic compounds from any atmospheric condensate storage tank (or tank battery) used to store condensate that has not been stabilized and with a throughput that exceeds the APEN de minimis levels specified in Regulation No. 3. Flares shall have at least a 95% control efficiency and shall comply with section XII.A.5.

XII.B.3. Existing natural gas processing plants within the 8-hour Ozone Control Area shall comply with the requirements of this section XII.B by May 1, 2005.

XII.B.4. The provisions of this section XII.B, and sections XII.C, and XVI, shall apply upon the commencement of operations to any natural gas processing plant that commences operation in the 8-hour Ozone Control Area after the effective date of this subsection.

XII.C. On or after May 1, 2005, any still vent and vent from any gas-condensate-glycol (GCG) separator (flash separator or flash tank), if present, on a glycol natural gas dehydrator located at an oil and gas exploration and production operation, natural gas compressor station, drip station or gas-processing plant in the 8-hour Ozone Control Area shall reduce uncontrolled actual emissions of volatile organic compounds by at least 90 percent through the use of a condenser, flare or other emission control system. This section XII.C shall not apply to any single natural gas dehydrator, or grouping of dehydrators at an oil and gas exploration and production operation, natural gas compressor station, drip station or gas-processing plant, with uncontrolled actual emissions of volatile organic compounds of less than 15 tons per year. The control requirement in this section XII.C. shall not apply to a natural gas dehydrator with emissions below the APEN reporting thresholds in Regulation No. 3 that is part of a grouping of dehydrators, but the emissions from such dehydrator shall be included in the calculation used to determine whether the grouping of dehydrators exceeds the 15 tons per year threshold.

XII.D. Definitions and general provisions

XII.D.1. A “glycol natural gas dehydrator” means any device in which a liquid glycol (including, ethylene glycol, diethylene glycol, or triethylene glycol) absorbent directly contacts a natural gas stream and absorbs water.

XII.D.2. All control devices required by this section XII shall be operated pursuant to manufacturer specifications. All condensate collection, storage, processing and handling operations, regardless of size, shall be operated and maintained so as to minimize leakage of volatile organic compounds to the atmosphere. To the extent practicable, scheduled maintenance involving the shutdown of the air pollution control technology or release of volatile organic compounds shall be minimized between May 1 and September 1, unless delay or failure to perform such maintenance during such time period would violate any other regulatory requirement, violate any construction permit or Title V operating permit term, or condition, be inconsistent with a relevant equipment manufacturer specification, or endanger health or safety.

XII.D.3. The emission estimates and emission reductions required by this section XII shall be demonstrated using emissions factors or emissions testing methods that are based on good engineering principles and for which the Division has no objection.

XII.D.4. Oil refineries are not subject to this section of the rule.

..

RENUMBER SECTION XVI (STATEMENTS OF BASIS, SPECIFIC STATUTORY AUTHORITY, AND PURPOSE) AS SECTION XVII, AND ADD NEW SECTION XVI, AS FOLLOWS:

XVI. CONTROL OF EMISSIONS FROM STATIONARY AND PORTABLE ENGINES IN THE 8-HOUR OZONE CONTROL AREA

XVI.A. Requirements for new and existing engines.

XVI.A.1 The owner or operator of any natural gas-fired stationary or portable reciprocating internal combustion engine with a manufacturer's design rate greater than 500 horsepower commencing operations in the 8-hour Ozone Control Area on or after June 1, 2004 shall employ air pollution control technology to control emissions, as provided in section XVI.B.

XVI.A.2 Any existing natural gas-fired stationary or portable reciprocating internal combustion engine with a manufacturer's design rate greater than 500 horsepower, which existing engine was operating in the 8-hour Ozone Control Area prior to June 1, 2004, shall employ air pollution control technology on and after May 1, 2005, as provided in section XVI.B.

XVI.B. Air pollution control technology requirements

XVI.B.1. For rich burn reciprocating internal combustion engines, a non-selective catalyst reduction and an air fuel controller, or other technology approved by the Division as equally effective at reducing emissions of volatile organic compounds, shall be required. A rich burn reciprocating internal combustion engine is one with a normal exhaust oxygen concentration of less than 2% by volume.

XVI.B.2. For lean burn reciprocating internal combustion engines, an oxidation catalyst, or other technology approved by the Division as equally effective at reducing emissions of volatile organic compounds, shall be required. A lean burn reciprocating internal combustion engine is one with a normal exhaust oxygen concentration of 2% by volume, or greater.

XVI.C. The air pollution control technology requirements in this section XVI shall not apply to:

XVI.C.1. Non-road engines, as defined in Regulation No. 3.

XVI.C.2. Reciprocating internal combustion engines that the Division has determined will be permanently removed from service or replaced by electric units on or before May 1, 2007.

XVI.C.3. Any emergency power generator exempt from APEN requirements pursuant to Regulation No. 3.

XVI.C.4. Any lean burn reciprocating internal combustion engine operating in the 8-hour Ozone Control Area prior to June 1, 2004, for which the owner or operator demonstrates to the Division that retrofit technology cannot be installed at a cost of less than \$ 5,000 per ton of VOC emission reduction. Installation costs and the best information available for determining control efficiency shall be considered in determining such costs. In order to qualify for such exemption, the owner or operator must submit an application making such a demonstration, together with all supporting documents, to the Division by May 1, 2005. Any reciprocating internal combustion engine qualifying for this exemption shall not be moved to any other location within the 8-hour Ozone Control Area.

...

XVII. STATEMENTS OF BASIS, SPECIFIC STATUTORY AUTHORITY AND PURPOSE

...

REGULATION NO. 7

Statement of Basis, Statutory Authority, and Purpose

Section XVII.F (March 2004, sections I.A, I.B., XII, and XVI)

The March 2004 revisions were adopted in conjunction with the Early Action Compact Ozone Action Plan, which is a SIP revision for attainment of the 8-hour ozone standard

by December 31, 2007. The Commission adopted four new control measures in Regulation No. 7 to reduce emissions of volatile organic compounds (VOC). The control measures require the installation of air pollution control technology to control: (1) VOC emissions from condensate operation at oil and gas (E&P) facilities; (2) emissions from stationary and portable reciprocating internal combustion engines; (3) certain VOC emissions from gas-processing plants; and, (4) emissions from dehydrators at oil and gas operations.

The new requirements in sections XII, and XVI apply to a larger geographic area than the pre-existing requirements of Regulation No. 7, as set out in section I.A. of the rule. The reference to the "Denver Metro Attainment Maintenance Area", which is not a defined term, in section I.A was changed to refer to the "Denver 1-hour ozone attainment/maintenance area", which is defined in the Ambient Air Quality Standards Rule. Similarly, the reference to the "Denver Metropolitan Nonattainment Area Ozone Maintenance State Implementation Plan" was changed to the "Ozone Redesignation Request and Maintenance Plan for the Denver Metropolitan Area," which is the correct name of the document submitted to EPA in May 2001.

Regarding VOC emissions from condensate operations, the Commission has determined that an overall reduction of 47.5% VOCs is required of each E&P operation so as to meet the requirements of the SIP. Further the Commission decided not to take a unit-by-unit approach, but rather, the amendments take a more flexible approach to regulating such emissions by requiring sources that have filed, or were required to file, APENs to choose emission controls and locations for applying those controls. This approach also minimizes the risk that sources may reconfigure tanks to avoid implementing the regulation.

Section XII.A.6 provides an exemption for owners and operators with less than 30 tpy of flash emissions subject to APEN reporting requirements. Regulation No. 7 previously included more general exemptions for emissions from condensate operations, but such pre-existing exemptions should have been repealed as part of this revision to Regulation No. 7. To the extent any pre-existing exemption for condensate operations remains, such pre-existing exemption shall not be construed to supercede the requirements of Section XII.

The rule also requires annual reports describing how E&P sources will achieve the requisite emission reductions. Such reports are necessary so that the Division can determine whether or not the emission reductions are being achieved.

Section XII.B of Regulation No. 7 is required to ensure that existing and new natural gas processing plants employ air pollution control technology to control emissions from leaking equipment, and atmospheric condensate storage tanks (and tank batteries). The Commission is specifically requiring a leak detection and repair (LDAR) program for all gas plants, according to the provisions of 40 C.F.R. Part 60, Subpart KKK, regardless of the date of construction of the affected facility. This is necessary to ensure these large facilities are well controlled and VOC emissions minimized.

Section XII. C. pertains to control of VOC emissions from natural gas dehydration operations. The Commission determined that, in order to meet the requirements of the SIP, emissions must be reduced from all dehydration operations located in

the 8-hour Ozone Control Area if such operations produce emissions above the minimum threshold specified in the rule. Further the Commission decided that flexibility should be allowed in how emissions are reduced, so several options are listed from which a source owner or operator may choose. If other equally effective measures or control devices are available, the Division may, on a case-by-case basis, approve the use of such alternatives.

Similarly, section XVI establishes controls for reciprocating internal combustion engines. Both "lean" and "rich" burn engines are addressed and though the Commission has specified the default control technology to be applied to each engine type, the Division is allowed to approve alternative technology if a demonstration can be made that the alternative is at least as effective as the listed device in reducing VOC emissions. Parties to the rulemaking hearing provided evidence that suitable, cost-effective control equipment may not be available for some existing engines. The rule adopted by the Commission includes an exemption for lean burn engines if the owner demonstrates that such emissions controls would cost \$5,000 or more per ton of VOC removed. In calculating such costs, the Division shall use an appropriate amortization period and current discount rate. The Commission directs the Division to further investigate the question of whether controls are available and suitable for lean burn engines, and to recommend any revisions necessary for the regulation applicable to such engines. New engines locating in the control area must comply with the requirements effective June 1, 2004, but existing engines have until May 1, 2005 to come into compliance. Since the rule provides an exemption for existing engines that cannot be controlled for less than \$5,000 per ton, the rule must make the distinction between new and existing engines so that engines will not be moved into the area during prior to May 2005 and subsequently apply for such an exemption.

The Commission recognizes that, at this point in time, the controls required by the rule amendments constitute Reasonably Available Control Technology (RACT), at a minimum, and in some cases, the controls mandated by this regulation may, in fact, constitute Best Available Control Technology (BACT). This means that this regulation shall not be used: (a) to preclude a source from asserting that one of the controls mandated herein constitutes BACT or Lowest Achievable Emissions Rate (LAER) for a new source or major modification, (b) require the Division or Commission to mandate different control technologies as BACT, or (c) preclude the Division or Commission from requiring additional or more stringent air pollution control technologies as necessary or appropriate to comply with applicable BACT or LAER requirements for new sources and major modifications.

By its terms, the New Source Performance Standard (NSPS) applicable to leaking equipment at onshore natural gas processing plants (40 C.F.R. Part 60, Subpart KKK) applies to "affected facilities" and "process units" at such facilities as those terms are defined in the standard. In general, plants that were constructed prior to January 20, 1984 are exempt from the standard, unless subsequently modified or reconstructed, or newly constructed after that date. Since process units at a single gas plant can be distinct, certain gas plants may contain equipment that is not presently subject to the NSPS

because of its date of construction. The control requirement in Section XII.B would extend leak detection and repair program requirements to such equipment.

The statutory authority for the revisions to regulation No. 7 is set out in sections 25-7-105(1)(a) and (1)(b); 25-7-106(1)(c), (5) and (6); and 25-7-109(1)(a) and (2), C.R.S.

The March 2004 revisions to Regulation No. 7 are based on reasonably available, validated, reviewed, and sound scientific methodologies. All validated, reviewed and sound scientific methodologies and information made available by interested parties has been considered. Evidence in the record supports the finding that the rule shall result in a demonstrable reduction in air pollution. The Commission chose the most cost-effective mix of control strategies available to comply with the 8-hour ozone NAAQS. Where possible, the regulations provide the regulated community with flexibility to achieve the necessary reductions. The Commission chose the regulatory alternative that will maximize the air quality benefits in the most cost-effective manner.

REGULATION NO. 11
MOTOR VEHICLE EMISSIONS
INSPECTION PROGRAM

Part A

General Provisions, Area of Applicability, Schedules for Obtaining Certification
of Emissions Control, Definitions, Exemptions, and Clean Screening/Remote Sensing

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IV. CLEAN SCREEN/REMOTE EMISSIONS SENSING

...

IV.D. Enhanced program area phase-in schedule

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IV.D.3. For purposes of the clean-screen program, no more than sixty percent of the fleet of gasoline vehicles in the enhanced program area will be evaluated with remote sensing during any twelve month period between March 1, 2004 and December 31, 2005.

IV.D.4. For purposes of the clean-screen program, no more than fifty percent of the fleet of gasoline vehicles in the enhanced program area will be evaluated with remote sensing during any twelve month period after December 31, 2005.

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Part F

*Maximum Allowable Emissions Limits for Motor Vehicle Exhaust.
Evaporative and Visible Emissions for Light-Duty and Heavy-Duty Vehicles*

...

III. TRANSIENT TEST MASS EMISSIONS LIMITS IN GRAMS/MILE (GPM)

...

III.C. REPEALED.

IV. EVAPORATIVE EMISSIONS CONTROL STANDARDS

...

IV.B The gasoline cap flow rate shall be compared to an orifice with a National Institute of Standards and Technology (NIST) traceable flow rate which will result in a pass/fail flow rate threshold of 60 cc/minute of air at 30 inches of water (column).

Part G

Statement of Basis, Specific Statutory Authority, and Purpose

XV. March 2004 AMENDMENTS

The revisions to Regulation No. 11 reduce the maximum number of vehicles that may be exempted from conventional emissions testing at an inspection station through the use of the clean screen program. Regulation No. 11 previously provided that up to 80% of the fleet may be evaluated by the clean screen program, beginning February 28, 2005. However, it appeared at the hearing that the goal of screening 80% of the vehicle fleet with the clean screen program was unrealistic; a more realistic goal would be to screen 50% of the vehicle fleet. Revising the regulation and the SIP to reflect this reality will result in an emission reduction benefit for purposes of the attainment demonstration.

The Commission also repealed provisions stating that the NOx standards and gas cap test requirements were not to be included in the State Implementation Plan. Previously, such requirements were not necessary to the SIP because the State took no credit for the measures for SIP modeling purposes. The requirements are, however, necessary for the attainment demonstration set out in the Early Action Compact Ozone Action Plan for the 8-hour Ozone Control Area. Therefore, these requirements must now be incorporated into the SIP.

The statutory authority for the rule change is set out at section 42-4-306(23)(a), C.R.S.

This rule revision is based on the recognition that practical and technical hurdles make it unlikely that the clean screen program will achieve the 80% level previously authorized by the regulation. The amendment is not intended to reduce pollution, rather the change is necessary so that the SIP will reflect the true nature of the clean screen program. Since this change is not intended to reduce air pollution, the requirements of 25-7-110.8 do not apply.